

## Message Text

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ACTION EUR-25

INFO OCT-01 IO-13 ADP-00 INRE-00 SSO-00 NSCE-00 USIE-00

CIAE-00 DODE-00 PM-07 H-02 INR-10 L-03 NSAE-00 NSC-10

PA-03 RSC-01 PRS-01 SS-15 ACDA-19 MBFR-03 SAJ-01

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FM AMEMBASSY BONN

TO SECSTATE WASHDC NIACT IMMEDIATE 5643

USMISSION USUN NEW YORK IMMEDIATE

INFO AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION BERLIN

USMISSION NATO BRUSSELS

C O N F I D E N T I A L SECTION 01 OF 02 BONN 08282

E. O. 11652: GDS

TAGS: PFOR, GW, GE, WB, UR, UK, FR, UN

SUBJECT: UN ENTRY OF TWO GERMAN STATES; TREATMENT OF  
REPRESENTATION OF BERLIN

REF: BONN 8251

SUMMARY: AFTER RECEIVING INDICATIONS FROM SOVIET EMBASSY  
THAT USSR WOULD BE COOPERATIVE ON HANDLING OF BERLIN  
REPRESENTATION DURING SC DELIBERATIONS, FRG BONN GROUP  
REP BLECH WAS INSTRUCTED BY STATE SECRETARY FRANK TO  
DISCUSS THE MATTER IN DETAIL WITH SOVIET EMBASSY COUN-  
SELOR KOPTILTSEV ( PARA 4 REFTEL). BLECH MET WITH  
KOPTILTSEV ON THE AFTERNOON OF JUNE 8 AND REPORTS THAT  
THE LATTER INDICATED THAT THE SOVIETS WISHED IF POSSIBLE  
TO AVOID MENTION OF BERLIN REPRESENTATION EITHER IN CON-  
SULTATIONS WITH THE ALLIES OR DURING SECURITY COUNCIL  
CONSIDERATION OF THE FRG AND GDR APPLICATIONS. KOPTILT-  
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SEV SAID THE SOVIETS MIGHT FIND IT NECESSARY TO RESPOND TO CIRCULATION OF THE SCHEEL LETTER, BUT THAT ANY STATEMENT WOULD BE MADE OUTSIDE THE SECURITY COUNCIL ALONG THE LINES OF THE RESPONSE TO THE ALLIED BKC/ L WHICH WAS DELIVERED IN BERLIN ( BERLIN 942). END SUMMARY.

1. BLECH REPORTED AT THE BONN GROUP MEETING ON JUNE 7 THAT HE HAD BEEN APPROACHED INFORMALLY BY KOPTELTSEV MORE THAN ONCE ON THE QUESTION OF TREATMENT OF THE BERLIN REPRESENTATION QUESTION DURING SECURITY COUNCIL CONSIDERATION OF THE FRG AND GDR APPLICATIONS. DURING THE MOST RECENT DISCUSSION, KOPTELTSEV HAD SAID THE SOVIETS DID NOT BELIEVE ANY PROBLEMS WOULD ARISE IF THE BERLIN MATTER WERE TREATED COMPLETELY SEPARATELY FROM THE FRG APPLICATION AND IF THE THREE POWERS WERE " DISCREET" ABOUT THE SUBJECT DURING SC DELIBERATIONS. KOPTELTSEV ADDED THAT THE SOVIETS WOULD PROBABLY WISH TO HAVE NOTHING SAID ABOUT BERLIN IN STATEMENTS BEFORE THE SECURITY COUNCIL. BLECH SAID KOPTELTSEV HAD NOTED THAT THE BELETSKIY RESPONSE ON THE BKC/ L IN BERLIN HAD BEEN THE FIRST INDICATION OF A POSITIVE SOVIET ATTITUDE ON BERLIN REPRESENTATION. ALTHOUGH HE COULD, OF COURSE, NOT RULE OUT THAT DIFFICULTIES MIGHT ARISE IN THE FUTURE OVER PRACTICAL QUESTIONS OF BERLIN REPRESENTATION IN THE UN, KOPTELTSEV SAID HE THOUGHT IT WOULD BE ILL- ADVISED TO ASK FOR TROUBLE BY RAISING DIFFICULT TECHNICAL PROBLEMS DURING THE UN ENTRY PROCESS.

2. BLECH TOLD US JUNE 8 THAT HE HAD BEEN INSTRUCTED BY STATE SECRETARY FRANK TO FOLLOW UP ON KOPTELTSEV'S INITIATIVE BY DESCRIBING TO HIM IN EXACT TERMS THE CONTENT OF THE SCHEEL LETTER AND THE MANNER IN WHICH THE FRG PLANNED TO HANDLE THE QUESTION OF BERLIN REPRESENTATION ( REFTEL). BLECH SAID THAT IN MAKING THE PRESENTATION, HE WOULD STRESS THAT THE FRG WAS NOT RAISING THE QUESTION WITH THE SOVIETS ON THE BASIS OF THE USSR'S SHARED AUTHORITY FOR FOUR POWER RIGHTS AND RESPONSIBILITIES. HE WOULD MAKE CLEAR TO KOPTELTSEV THAT HE WAS SPEAKING TO THE SOVIETS IN ORDER TO CLARIFY PORTIONS OF THE FRG'S APPLICATION PROCESS FOR ONE OF THE PERMANENT MEMBERS OF THE SECURITY COUNCIL.

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3. ACCORDING TO A REPORT OF THE CONVERSATION RECEIVED ON THE MORNING OF JUNE 9, BLECH GAVE KOPTELTSEV AN EXACT DESCRIPTION OF THE SCHEEL LETTER. HE DID NOT, HOWEVER, HAND HIM A TEXT, EXPLAINING THAT A FINAL VERSION HAD NOT YET BEEN APPROVED. KOPTELTSEV RESPONDED THAT HE WOULD NOT IN ANY CASE WISH TO RECEIVE A TEXT, SINCE

THE SOVIETS DID NOT WANT TO BE PUT IN THE POSITION OF APPEARING TO HAVE BEEN CONSULTED ON THE PROCEDURES PERTAINING TO REPRESENTATION OF BERLIN. HE REPEATED THAT THE USSR WISHED TO SEE THE MATTER KEPT ENTIRELY SEPARATE FROM THE APPLICATION PROCESS. BLECH SAID THIS CORRESPONDED WITH FRG VIEWS. HE STRESSED THAT HE WAS DISCUSSING THE MATTER WITH KOPTELTSEV ONLY AS A MATTER OF INFORMATION AND THAT NO OFFER OF CONSULTATION WAS INTENDED.

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4. BLECH CONTINUED BY NOTING THAT IT WAS NOW UP TO THE SOVIETS TO DECIDE HOW TO BEHAVE ON THE BERLIN QUESTION IN NEW YORK. BLECH RECALLED EARLIER INDICATIONS THAT THE SOVIETS WANTED THE MANNER HANDLED IN A DISCREET FASHION. HE THOUGHT THIS WOULD ALSO BE THE APPROACH ADOPTED BY THE THREE POWERS, BUT NOTED THAT THE WESTERN

ALLIES WOULD PROBABLY ALSO WISH TO OBTAIN FROM THE SOVIETS SOME CLARITY AS TO THEIR POSITION ON BERLIN REPRESENTATION. THUS, UNLESS THE SOVIETS PROVIDED THIS CLARITY BEFOREHAND, THE MATTER WOULD PROBABLY BE RAISED BY THE THREE POWERS IN SOME FASHION.

5. KOPTELTSEV SAID THAT IF THE ALLIES RAISED THE MATTER, HE HOPED IT WOULD BE DONE INFORMALLY AND OUTSIDE ANY OFFICIAL DISCUSSIONS WHICH MIGHT TAKE PLACE. HE ADDED, HOWEVER, THAT HE WOULD HAVE TO ASK FOR FURTHER INSTRUCTIONS ON THIS POINT. KOPTELTSEV ADDED THE REQUEST THAT  
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IF THE THREE POWERS FELT IT NECESSARY TO RAISE THE SUBJECT, THEY SHOULD NOT REFER TO HIS CONVERSATIONS WITH BLECH ON THE MATTER. BLECH SAID HE UNDERSTOOD THIS POINT.

6. BLECH SAID KOPTELTSEV HAD HINTED THAT THE SOVIETS MIGHT FEEL OBLIGED TO RESPOND THROUGH THE SECRETARIAT TO CIRCULATION OF THE SCHEEL LETTER TO OTHER UN MEMBERS. HE INDICATED, HOWEVER, THAT THE REPLY WOULD COME OUTSIDE THE SECURITY COUNCIL AND WOULD BE ALONG THE LINES OF THE BELETSKIY RESPONSE TO THE BKC/ L. BLECH NOTED THAT HE RESPONDED BY POINTING OUT TO KOPTELTSEV THAT IF SUCH A RESPONSE WERE CIRCULATED, THE THREE POWERS MIGHT FEEL OBLIGED TO SAY SOMETHING FURTHER IN RETURN. KOPTELTSEV SAID HE UNDERSTOOD THE POINT. HE CONCLUDED THE DISCUSSION BY STRESSING AGAIN THAT HE COULD MAKE NO COMMITMENTS ON FINAL SOVIET POSITIONS IN NEW YORK, BUT THAT THE GENERAL VIEW OF THE USSR WAS THAT THINGS SHOULD GO AS SMOOTHLY AS POSSIBLE.

7. EMBASSY COMMENT: BLECH HAS TOLD US THAT HIS CONVERSATIONS WITH KOPTELTSEV REINFORCE THE FRG VIEW THAT THE MATTER OF BERLIN REPRESENTATION SHOULD BE LEFT OFF THE OFFICIAL AGENDA FOR CONSULTATIONS WITH THE SOVIETS. ( IT WAS DROPPED FROM THE AGENDA CONTAINED IN THE BONN GROUP SUMMARY ( BONN 8281) AT FRG REQUEST). THE GERMAN SIDE WILL ALSO TRAVEL TO NEW YORK WITH THE STRONG CONVICTION THAT NO MENTION OF BERLIN SHOULD BE MADE IN SC STATEMENTS.

8. THE UK REP ( BROOMFIELD) HAS TOLD US THAT HE DOUBTS HIS AUTHORITIES WILL INSIST ON THE BERLIN REFERENCE AFTER HEARING OF KOPTELTSEV' S COMMENTS. HOWEVER, THE FRENCH REP ( DE BELLECISZE) SAYS HE REMAINS UNDER FIRM INSTRUCTIONS TO INSIST THAT SUCH A REFERENCE BE INCLUDED. HE IS SURE THAT THIS POSITION WILL BE MAINTAINED IN NEW YORK.

9. BLECH HAS NOTED THAT A FURTHER IMPRESSION GAINED FROM

HIS TALKS WITH KOPTELTSEV IS THAT THE SOVIETS ARE EXPECT-  
ING TO BE APPROACHED SOON BY THE THREE POWERS FOR CON-  
SULTATIONS ON UN ENTRY AND THAT THE SOVIET UN MISSION  
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HAS ALREADY RECEIVED INSTRUCTIONS FOR THE TALKS. THUS,  
HE BELIEVES THE SOVIETS WILL BE READY TO BEGIN  
DISCUSSIONS QUICKLY AFTER THE INITIAL CONTACT FROM  
THE ALLIED SIDE.  
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